

# A toolkit for local government when making or amending a planning scheme

November 2021



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### 1.0 Introduction

The purpose of this toolkit is to assist local government in addressing relevant plan-drafting considerations when making a new or amending an existing planning scheme.

Note – The use of the toolkit is not mandatory; however, it is designed to support a culture of no surprises and to streamline the plan-making review steps and where possible avoid the need to pause processes. Where a local government has elected to use the toolkit, the department encourages the submission of the completed document (the components relevant to the nature of the amendment package) at the state interest review stage.

PHASE / TASK	OBJECTIVE / DELIVERABLE	RESOURCES	SECTION IN THIS TOOLKIT
undertaking ongoing engagement	Early and ongoing engagement with government and other stakeholders deals with issues early in the plandrafting process and the advice and feedback received informs the package. The plans and development outcomes of the planning scheme reflect balanced community views and aspirations.	'Engagement' sections of  Integrating state interests in a planning scheme - Guidance for  local governments	The advice in columns 1 and 2 of the table in  2.0 Engagement
undertaking necessary studies and investigations	Investigations necessary to inform the drafting of up-to- date planning scheme outcomes and provisions that integrate state interests are undertaken.	'Understanding the planning scheme context' sections of  Integrating state interests in a planning scheme - Guidance for  local governments	The advice in columns 1 and 2 of the table in  3.0 Studies and investigations
drafting the planning scheme content	The planning scheme content aligns with the specific requirements of the <i>Planning Act 2016</i> and Planning Regulation 2017, is "well drafted and clearly articulated" and applies the State Planning Policy 2017 guiding principles.	Drafting a planning scheme - Guidance for local governments  Integrating building work in planning schemes - Guidance for local governments  Note - This toolkit does not address the integration of state interest policy content in a planning scheme - refer to the 'Approach to plan-drafting' sections of the Delivery of state interests through the Planning Regulation 2017 - Guidance for local governments for this advice	The advice in columns 1 and 2 of the tables in  4.0 Drafting the planning scheme content
submitting the package for the amendment or new scheme	A well-made package is submitted that meets all the requirements of the Minister's Guidelines and Rules and includes material of a standard and detail that enables the relevant plan-making step to progress efficiently.	Minister's Guidelines and Rules Guidance for the Minister's Guidelines and Rules	5.0 Submitting the package Complete 'Local government response' column 3 (applicable rows) in all tables  Note - For an Administrative or Minor amendment, it will usually only be necessary to complete column 3 in 5.4 Minor amendment or 5.5 Administrative amendment

### 2.0 Engagement

The State Planning Policy 2017 (SPP) guiding principles include that plans and development outcomes reflect balanced community views and aspirations. A well-made planning scheme is one that has been prepared in collaboration with stakeholders and the community, including early engagement with the State. The following table collates advice on suggested stakeholders to engage with (to inform both the scope and approach of the package and then in the drafting of the planning scheme content), and ones that are identified in <u>Integrating state interests in a planning scheme - Guidance for local governments</u>.

Note — The scope and nature of engagement likely to be of value in informing the package will be determined by the scope and nature of the proposed amendment / new scheme, the local government context and the scope of consultation that have been undertaken previously. It is not expected that all the identified key stakeholders are required to be engaged with for every package — complete the sections relevant to the nature of the package.

<b>pla</b> dra dra	n to be considered to inform the nning scheme content (prior to fting a new planning scheme or fting an amendment to an existing nning scheme)	Advice on addressing the matter	Local government response  Providing a record of the engagement activities and feedback received will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps
The	e department and technical agencies	s	
1.	Refer to 'engagement' sections of Integrating state interests in a planning scheme - Guidance for local governments for details	Coordinate early engagement with the Department and relevant state agencies and other government-owned corporations or bodies via the local DSDILGP office, to confirm matters of state interest, discuss locally responsive approaches to delivering on the state interest and for technical information	For example:  "Meetings and conversations have been held with the following agency officers in relation to the following specific matters:  John Smith of DES on 1/1/21 regarding xxxx"
Ke	y stakeholders		
2.	Housing supply and diversity state interest key stakeholders  Refer to section 2.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	(a) Industry and community housing providers and local communities to inform policies for residential growth, infill and housing mix and understand the challenges and needs in the local government area	
3.	Liveable communities state interest key stakeholders  Refer to section 3.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) The local community to identify local landscape character and values</li> <li>(b) Local businesses and industries, including small businesses to understand their role and contribution to the community and local centres, and their needs to be able to continue to generate employment and provide services to the community</li> </ul>	
4.	Agriculture state interest key stakeholders  Refer to section 4.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Surrounding local authorities, to identify agriculture industries that rely on or require infrastructure across local government areas, to deliver cohesive agricultural supply chains</li> <li>(b) Agriculture industry associations and advocates to identify key trends and issues relevant to the local government area</li> <li>(c) Aquaculture industry associations, commercial fishing industry associations and recreational fishing advocacy groups to identify key trends and issues relevant to the local government area and surrounds</li> </ul>	

Ito-	n to be considered to inform the	Advise on addressing the metter	Local government recognics
pla dra dra	n to be considered to inform the nning scheme content (prior to fting a new planning scheme or fting an amendment to an existing nning scheme)	Advice on addressing the matter	Providing a record of the engagement activities and feedback received will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps
5.	Development and construction state interest key stakeholders  Refer to section 5.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	(a) Registered Native Title parties where a registered Indigenous Land Use Agreement is in place	
6.	Mining and extractive industry state interest key stakeholders  Refer to section 6.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Surrounding local authorities, to identify extractive resource and mining opportunities and impacts that may cross local government boundaries</li> <li>(b) Affected community, to identify known issues and explore opportunities for understanding the importance of extractive resources to the community</li> <li>(c) Industry, including local extractive industry operators, to gain technical advice and be advised of current and future operations</li> </ul>	
7.	Tourism state interest key stakeholders  Refer to section 7.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Agencies and providers identified in significant tourism plans and strategies, to gain further advice on and explore opportunities associated with those tourism plans</li> <li>(b) Surrounding local authorities, to identify tourism opportunities and impacts that may cross local government boundaries</li> </ul>	
8.	Biodiversity state interest key stakeholders  Refer to section 8.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Surrounding local authorities and regional Natural Resource Management (NRM) groups, to consider possible significant connections and corridors which cross local government boundaries</li> <li>(b) Local community, Aboriginal and Torres Strait Islander communities and land protection groups, to gain input and local knowledge to support the identification of MES</li> </ul>	
9.	Coastal environment state interest key stakeholders  Refer to section 9.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Surrounding local governments to identify coastal resources and landforms which may cross local government boundaries</li> <li>(b) Members of the community including Aboriginal and Torres Strait Islander groups, industry including the development and tourism industry, and other interest groups such as land management groups, to identify important places and features, known issues, areas which require protection and areas which are underutilised for development</li> </ul>	
10.	Cultural heritage state interest key stakeholders  Refer to section 10.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Local community and local historical societies to assist in identifying places of local heritage value</li> <li>(b) Aboriginal and Torres Strait Islander groups to identify (where appropriate) and protect matters of Aboriginal and Torres Strait Islander cultural heritage significance from development that could impact on their values and to assist in identifying, understanding and advancing Aboriginal and Torres Strait Islander knowledge, culture and tradition</li> </ul>	
11.	Water quality state interest key stakeholders  Refer to section 11.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Bulk water entities and water service providers providing drinking water (e.g., Sunwater, Seqwater, local governments) to identify drinking water supply storage sources (such as reservoirs) and buffers within the local government area and identify water supply buffer areas outside of SEQ</li> <li>(b) Natural resource management (NRM) bodies / groups for the scope and status of projects in Regional NRM plans</li> </ul>	

Iten	n to be considered to inform the	Advice on addressing the matter	Local government response
drat	nning scheme content (prior to ting a new planning scheme or ting an amendment to an existing aning scheme)		Providing a record of the engagement activities and feedback received will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps
12.	Emissions and hazardous activities state interest key stakeholders  Refer to section 12.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Surrounding local authorities and other plan making agencies, particularly where buffer distances protecting activities generating emissions extend across Land Use Plan or Development Scheme and neighbouring local government boundaries</li> <li>(b) Operators and owners of industrial development, major infrastructure, and sport and recreation facilities, and hazardous industries to understand issues, constraints and opportunities for these activities in the local government area</li> <li>(c) Residents and business owners in interface or buffer areas to understand issues, constraints, and opportunities for these activities in the local government area</li> <li>(d) High pressure gas pipeline owners and operators to identify the 'measurement length' (also referred to as the 'consequence zone') in existence for each segment of the pipeline and the implications of the proposed land use planning intent on the location class, design, procedural and protective measures currently being employed by the operator</li> </ul>	
13.	Natural hazards, risk and resilience state interest key stakeholders	(a) Surrounding local authorities to identify District disaster management strategies relevant to the local government area	
	Refer to section 13.13.1 of <u>Integrating</u> state interests in a planning scheme - Guidance for local governments for details		
14.	Energy and water supply state interest key stakeholders  Refer to section 14.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) The department and utility providers and state-owned bulk water entities (e.g., Energex, Ergon Energy, Essential Energy, Gladstone Area Water Board, Mount Isa Water Board, Powerlink, Sunwater, Seqwater) to identify existing and approved infrastructure including the location of infrastructure where not mapped in the SPP IMS, potential changes to this infrastructure, future infrastructure and network needs, the efficiency and effectiveness of preferred zoning for future infrastructure development, and requirements for planning and development in and around their infrastructure</li> <li>(b) Surrounding local authorities, to identify infrastructure that may cross local government boundaries</li> </ul>	
15.	Infrastructure integration state interest key stakeholders  Refer to section 15.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Surrounding local authorities, to identify infrastructure opportunities and impacts that may cross local government boundaries</li> <li>(b) Responsible agencies and providers identified in significant infrastructure plans and strategies, to gain further advice on and explore opportunities associated with those infrastructure plans</li> </ul>	
16.	Transport infrastructure state interest key stakeholders  Refer to section 16.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	(a) Surrounding local governments, to identify key transport infrastructure opportunities that may cross local government boundaries	
17.	Strategic airports state interest key stakeholders	(a) The airport operator, and if necessary, the Civil Aviation Safety Authority (CASA), Airservices Australia, the Commonwealth Department of Infrastructure and/or the Department of Defence, when undertaking land use planning in the vicinity of a strategic airport to discuss the local government planning scheme intentions and gain	

<b>pla</b> dra dra	m to be considered to inform the inning scheme content (prior to ifting a new planning scheme or ifting an amendment to an existing nning scheme)	Advice on addressing the matter	Local government response  Providing a record of the engagement activities and feedback received will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps
	Refer to section 17.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>an understanding of aviation activity forecasts and future plans, particularly airport master plans, where relevant</li> <li>(b) The airport operator to identify potential opportunities for development to complement the role of a strategic airport as an economic, freight and logistics hub or enhance economic opportunities that are available in proximity to a strategic airport, and to identify issues and constraints to avoid planning and operation conflicts</li> <li>(c) Airservices Australia to inform specifications for each aviation facility (this is particularly important for glide path and localiser facilities which are not mapped in the SPP IMS)</li> </ul>	
18.	Strategic ports state interest key stakeholders  Refer to section 18.1.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Surrounding local authorities, to identify port infrastructure opportunities and impacts that may cross local government boundaries</li> <li>(b) Port authorities, to identify known issues, understand the port authority's land use plan and master plan, gain advice on future plans, understand shipping and industry trends, and identify the specific range, type and pattern of industrial, logistic and marine activities in the surrounding local government area and adjoining the port that would best capitalise on and support port operations and development</li> <li>(c) Major import and export industries and port users</li> <li>(d) Environmental interest groups and Traditional Owners</li> </ul>	
Со	mmunity		
19.	Refer to the Community Engagement Toolkit for Planning for details and to the guidance contained in Advancing Aboriginal And Torres Strait Islander interests in land use planning	Develop and implement a communications strategy for early and ongoing engagement with State Agencies, key stakeholders and Traditional Owners that ensures the attention of the community, or the affected part of the community, will be drawn to the purpose and general effect of the proposed amendment or new scheme  Community views and aspirations may be communicated in feedback that has informed the package (for example, submissions and engagement as part of previous amendment process may have informed the scoping of the current package) and via implementing a communications strategy that draws the attention of the community to the purpose and general effect of the new planning scheme or the amendment to an existing planning scheme.	For example:  "The communications strategy is attached - refer to appendix (XX)"

## 3.0 Studies and investigations

The SPP guiding principles include that *evidence* and *objectively* assessed needs form a basis for planning that uses the best available knowledge. The following table collates the typical studies and investigations relevant to inform the drafting of up-to-date planning scheme outcomes and provisions, that are identified in <u>Integrating state interests in a planning scheme</u> - <u>Guidance for local governments</u>.

Note – The scope and nature of investigations and studies likely to be necessary to inform the package will be determined by the scope and nature of the proposed amendment / new scheme, the local government context and the scope of investigations that have been undertaken previously. It is not expected that all the identified studies and investigations are required for every package – a contained amendment will have a smaller scope than a new planning scheme – complete the section relevant to the nature of the package.

<b>pla</b> dra dra	m to be considered to inform the nning scheme content (prior to fting a new planning scheme or fting an amendment to an existing nning scheme)	Advice on addressing the matter	Local government response  Providing a record of the studies and investigations undertaken will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps
1.	Planning report	Consider preparing a consolidated planning report that draws together the finding of specialised studies that informs and provides the rationale for the scheme approach and outcomes.  The need for proposed planning scheme provisions should be clearly connected to and justified by the evidence base and analysis contained in these investigations.	
2.	Housing supply and diversity state interest investigations  Refer to section 2.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	In local government areas which have at least one urbanised area with a population greater than 10,000:  Prepare a housing strategy sets a clear plan for housing in a local government area for an identified period, to appropriately plan for residential growth and deliver housing choice, diversity and affordability that meets the current and future needs and emerging trends of the local government area:  (a) Set a clear vision of the housing objectives for the local government area  (b) Consider the local government context, the content of the existing planning scheme, and the currency of that content, including the physical characteristics of the local government area and/or region and the legislative and policy context within which the housing strategy is being developed  (c) Identify and undertake an in-depth analysis of the local growth pressures and existing and future housing needs in the local government area, founded on a clear evidence base including a land supply analysis and housing needs assessment  (d) Analyse the extent to which the current local government planning scheme adequately caters for the housing needs of the local government area's residents, based on their future housing needs — considering affordability, suitability and preference  (e) Make recommendations on how planning scheme provisions can respond to the 'gap' between projected dwellings and projected household needs and preferences to deliver a sufficient supply of housing in the right locations that responds to residential growth and the diversity of housing needs and supports affordable housing outcomes, including recommendations in relation to the local government planning scheme approach to:  i. the local government area settlement pattern  ii. land release strategy  iii. the allocation of zones	For example: "A housing strategy has been prepared, including a land supply analysis and housing needs assessment - refer to appendix (XX)"

Iter	n to be considered to inform the	Advice on addressing the matter	Local government response
dra dra	nning scheme content (prior to fiting a new planning scheme or fiting an amendment to an existing nning scheme)		Providing a record of the studies and investigations undertaken will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps
		<ul> <li>iv. prescribed categories of development and assessment for different aspects of development and uses</li> <li>v. provisions to support the quantum and mix of housing in all or parts of the planning scheme area.</li> <li>In local government areas subject to very few development applications where significant changes in the population are unlikely:</li> <li>(f) Review population and dwelling projections for the local government area and compare those to the availability and unutilised / realistic capacity of residentially zoned land to determine whether additional land is required to be zoned in accessible and well-serviced locations to accommodate the projected population and changing resident needs</li> <li>(g) Consider the changing needs of the population and local market feedback and assess whether the planning scheme enables accommodation types that will cater to these needs</li> </ul>	
3.	Liveable communities state interest investigations  Refer to section 3.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	Community infrastructure  In local government areas experiencing growth:  (a) Prepare a community infrastructure plan to identify current community needs and the land required for the provision of community facilities and services (such as education facilities, emergency services facilities, aged care facilities, correctional facilities and waste management facilities) to support growth opportunities  (b) Assess whether the current land use planning policy supports a development mix that: i. caters to the diverse needs of all people and abilities in the community, including different income levels, people with disabilities or restricted mobility, seniors, and people with young children  ii. supports community facilities and services, with different scales and types of activities, good connectivity through a range of public and private transport options, temporary to permanent uses, and development which can be adapted to function for a variety of uses, depending on the needs of the community  (c) Assess whether the location and capacity of existing infrastructure networks aligns with projections for anticipated development  In local government areas subject to very few development applications where significant changes to the urban fabric are unlikely:  (d) Analyse the population projections for the local government area in relation to the availability of land within townships to cater to the mix of land uses needed to service the needs of the community  (e) Identify the availability, number, location, and zoning of existing community facilities needed to cater to the community  Local character and values  (f) Identify areas of local landscape character, important cultural landscapes or sites, areas of high scenic amenity and important views and vistas	
4.	Agriculture state interest investigations	Agriculture industry  (a) Identify the existing infrastructure and processing facilities that support agriculture development	

Item to be considered to inform the	Advice on addressing the matter	Local government response
planning scheme content (prior to drafting a new planning scheme or drafting an amendment to an existing planning scheme)		Providing a record of the studies and investigations undertaken will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps
Refer to section 4.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	Agricultural land  (b) Identify whether there are any important agricultural areas (IAAs) in the planning scheme area  (c) Identify whether there is any agricultural land classification (ALC) Class A and B land in the planning scheme area  (d) Identify the specific existing agricultural activities in the local government area  (e) Identify potential agricultural values in the local government area  (f) Consider whether to locally verify and refine areas mapped as IAAs in the SPP IMS to consider the local importance (rather than the regional or statewide importance) of the relevant agricultural commodities  (g) Identify the suitable lot sizes to support the types of agricultural activities existing or suited to different parts of the local government area. Undertaking an economic analysis and survey to identify the typical holding sizes of successful agricultural enterprises in the local area can inform lot sizes  Fisheries resources  (h) Identify whether there are any areas that host fisheries resources in the planning scheme area  Aquaculture  (i) Identify whether there are any aquaculture development areas (ADAs) or other suitable areas for aquaculture in the planning scheme area  Stock route network  (j) Identify the stock route network both within the local government area and where it crosses into other local government areas	
5. Development and construction state interest investigations  Refer to section 5.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	Facilitating a range of land uses  (a) Review the local government area population and employment projections and compare this to the planning scheme capacity to support these growth projections  (b) Undertake a commercial / retail / industrial land supply and employment needs analysis to inform the allocation of a sufficient supply of land for retail, commercial, industrial, residential and mixed-use land uses into the future  (c) Identify the location and capacity of existing infrastructure networks including projections to cater for anticipated development  (d) Ensure (for example via preparing or updating an LGIP) necessary infrastructure can be funded/provided to support the needs of the community generated by population and employment projections  State owned land  (e) Identify the location of state-owned land within the planning scheme area and understand the public benefit outcomes sought for this land under the Land Act 1994  Priority Development Areas (PDAs)  (f) Identify whether there are any PDAs within the local government area and if so, understand desired outcomes within and surrounding the PDAs and the likelihood or timing of any potential revocation of the PDA  State development areas (SDAs)	

	m to be considered to inform the	Advice on addressing the matter	Local government response	
dra dra	nning scheme content (prior to fting a new planning scheme or fting an amendment to an existing nning scheme)		Providing a record of the studies and investigations undertaken will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps	
		(g) Identify whether there are any SDAs within the local government area and if so, understand desired outcomes within and surrounding these sites		
6.	Mining and extractive state interest industry investigations  Refer to section 6.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	(a) Identify whether there are any KRAs or mining resources in the planning scheme area		
7.	Tourism state interest investigations  Refer to section 7.1.2.1 of Integrating state interests in a planning scheme -  Guidance for local governments for details	<ul> <li>(a) Consider the findings and desired outcomes from the state-endorsed studies and plans relevant to the local government area</li> <li>(b) Identify significant tourism areas and tourism opportunities in the local government area, including tourism assets and unique attractions of the area</li> <li>(c) Explore the type of tourism for type of place</li> </ul>		
8.	Biodiversity state interest investigations  Refer to sections 8.1.2.1, 8.2.3 and 8.2.4 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Prepare a landscape-wide biodiversity strategy to identify biodiversity values at a local government level</li> <li>(b) Identify any MNES in the local government area including immediately adjacent to the boundary of the local government area and offshore areas, such as marine parks</li> <li>(c) Identify any MSES in the local government area including immediately adjacent to the boundary of the local government area and offshore areas and choose whether to locally refine wildlife habitat and high environmental value wetlands and watercourse layers</li> <li>(d) Identify and describe the MLES in the local government area</li> <li>(e) Identify land that provides ecological connectivity or includes ecological corridors</li> <li>(f) In SEQ, identify parts of the local government area that are recognised as Koala Priority Areas (KPAs) and Koala Habitat Areas (KHA)</li> </ul>		
9.	Coastal environment state interest investigations  Refer to section 9.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Identity whether a coastal management district applies in the local government area and if so: <ol> <li>i. identify the coastal resources, processes or landforms, including reefs and islands, important to the local government area and the community, based on their environmental, historical, cultural, aesthetic and economic value</li> <li>ii. identify areas of coastal scenic and aesthetic value, in particular those values and areas unique to the local government area which require protection through the planning scheme</li> <li>iii. identify the landscape character of the local government area</li> <li>iv. identify where public access along the coast can be facilitated or improved and where access should be restricted, including identifying where and how access and use of state coastal land is preferred in the local government area</li> </ol> </li> <li>(b) Identify whether the local government area is in a Great Barrier Reef catchment</li> <li>(c) Identify any strategic ports and airports, priority ports, aviation facilities, boat harbours or associated facilities in the local government area</li> <li>(d) Identify and analyse: <ol> <li>i. the existing patterns of urban development in the area and areas available for infill and redevelopment which don't impact on coastal processes or resource</li> <li>ii. areas which currently support, or which could support coastal dependent development</li> </ol> </li> </ul>		

Iter	n to be considered to inform the	Advice on addressing the matter	Local government response
dra dra	nning scheme content (prior to fting a new planning scheme or fting an amendment to an existing nning scheme)		Providing a record of the studies and investigations undertaken will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps
		iii. areas which have historically relied on reclamation (canals, dryland marinas) and/or areas that may support reclamation into the future	
10.	Cultural heritage state interest investigations  Refer to section 10.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Identify whether there are any world heritage areas, national heritage places or state heritage places in the local government area</li> <li>(b) Undertake or update a local heritage survey to identify places and areas of cultural heritage significance to the local government area</li> <li>(c) Improve the standard of existing statements of significance where necessary</li> </ul>	
11.	Water quality state interest investigations  Refer to section 11.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Identify water supply resource catchments and drinking water supply sources (such as reservoirs) and buffers within the local government area</li> <li>(b) Confirm if the river basins both within the local government area and that cross local government boundaries have EVs and WQOs and identify high ecological value areas aquatic ecosystems</li> <li>(c) Identify which stormwater climatic regions apply to the local government area, to inform stormwater management design objectives for development assessment</li> <li>(d) Identify areas of high-risk soils</li> </ul>	
12.	Emissions and hazardous activities state interest investigations  Refer to section 12.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>Emissions and hazardous activities</li> <li>(a) Identify land used, planned and/or zoned for industrial development, major gas, waste and sewerage infrastructure, and sport and recreation activities or the storage and disposal of hazardous materials in or adjoining the planning scheme area</li> <li>(b) Identify the separation distance from land used, planned or zoned for emissions or hazardous activities where incompatible uses should be avoided</li> <li>(c) Identify locations where an established conflict exists between activities generating emissions and nearby sensitive uses, resulting in existing conditions exceeding desired ambient emissions levels</li> <li>(d) Identify the location of existing high pressure gas pipelines and available pipeline measurement lengths</li> <li>Previous activities that may cause risk to people or property</li> <li>(e) Identify and analyse potential past mining activity in the planning scheme area</li> <li>(f) Identify contaminated land including land likely to be contaminated with per- and polyfluoroalkyl substances (PFAS) in the planning scheme area</li> <li>Acid sulfate soils</li> <li>(g) Identify where development may impact on acid sulfate soil (ASS) affected areas and assessment required because of this disturbance</li> </ul>	
13.	Natural hazards, risk and resilience state interest investigations  Refer to section 13.1.2.1 and 13.1.3 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Consider Queensland's strategic policy directives and strategies for disaster risk reduction, climate adaptation planning and resources that explain and assist in identifying natural hazards</li> <li>(b) Undertake a 'fit-for-purpose' risk assessment to inform the provisions of a planning scheme relating to natural hazard risk</li> </ul>	
14.	Energy and water supply state interest investigations	Major electricity infrastructure and bulk water supply infrastructure	

Iten	n to be considered to inform the	Advice on addressing the matter	Local government response
<b>pla</b> i draf draf	nning scheme content (prior to ting a new planning scheme or ting an amendment to an existing aning scheme)		Providing a record of the studies and investigations undertaken will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps
	Refer to section 14.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Identify the existing and approved future major electricity infrastructure and bulk water supply infrastructure locations, corridors and easements both within the local government area and that cross local government boundaries</li> <li>(b) Review utility provider annual and planning reports to assist in understanding future network planning</li> </ul>	
		Renewable energy	
		<ul> <li>(c) Identify whether there are any regionally significant renewable energy resources in the planning scheme area or through state energy strategies or initiatives</li> <li>(d) Explore the opportunities for new areas to be set aside for renewable energy developments in the planning scheme area and where opportunities and availability exist, identify suitable and viable locations within the identified areas for renewable energy generators and supporting infrastructure</li> </ul>	
15.	Infrastructure integration state interest investigations  Refer to section 15.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Identify the infrastructure plans and initiatives for the local government area contained in the Australian Infrastructure Plan, State Infrastructure Plan and relevant regional plans. Gain advice from government agencies, corporations and utility providers on the current and planned capacity, demand forecasting, need for new, and augmentation feasibility, for infrastructure</li> <li>(b) Identify the types of land use or development that may compromise the ability of each infrastructure type and their associated services to operate safely and efficiently</li> <li>(c) Where new greenfield or infill urban growth areas are proposed in the planning scheme: <ol> <li>i. identify the existing water supply infrastructure capacity to service the anticipated development</li> <li>ii. identify future infrastructure requirements including community infrastructure iii. identify the location of this future infrastructure and infrastructure corridors</li> </ol> </li> </ul>	
16.	Transport infrastructure state interest investigations  Refer to section 16.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Identify existing and future transport corridors, strategic transport infrastructure and public passenger transport facilities, both within the local government area and that cross local government boundaries</li> <li>(b) Identify land that is adversely affected by environmental emissions generated from transport infrastructure and corridors</li> </ul>	
17.	Strategic airports state interest investigations  Refer to section 17.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(a) Identify whether there are any strategic airports and aviation facilities in the local government area</li> <li>(b) Identify the associated Australian Noise Exposure Forecast (ANEF) contours, obstacle limitation surfaces (OLS) or height restriction zones, public safety areas (PSAs), lighting area buffers, light restriction zones and wildlife hazard buffer zones affecting the local government area</li> <li>(c) Identify whether there are building restricted areas (BRAs) associated with aviation facilities affecting the local government area (identify in consultation with Airservices Australia who can assist in identifying the location and specific protection requirements for aviation facilities)</li> <li>(d) Identify key transport corridors (passenger and freight) linking strategic airports to the broader transport network</li> </ul>	
18.	Strategic ports state interest investigations	(a) Identify whether there is a strategic port in the local government area and if so, identify whether there is a statutory land use plan for the port made under the <i>Transport Infrastructure Act</i> 1994	

Item to be considered to inform the planning scheme content (prior to drafting a new planning scheme or drafting an amendment to an existing planning scheme)	Advice on addressing the matter	Local government response  Providing a record of the studies and investigations undertaken will assist the State in understanding the evidence base that has informed the scheme approach and efficiently undertaking MGR plan making steps
Refer to section 18.1.2.1 of Integrating state interests in a planning scheme - Guidance for local governments for details	<ul> <li>(b) Identify the supply chains that are critical to port operations and the local community and the key transport corridors (including freight corridors) linking a strategic port to the broader transport network and to supply chains</li> <li>(c) Identify land that is adversely affected by environmental emissions generated by strategic ports</li> <li>(d) Identify whether the strategic port is identified as a priority port and if so, review the port authority's land use plan to identify the location of strategic port land and core port land (if any) for the relevant strategic port, to determine the extent of port operations and identify where the local government planning scheme does not apply, and identify if there is a port overlay and master plan made under the Sustainable Ports Development Act 2015 for the priority port</li> </ul>	

## 4.0 Drafting the planning scheme content

### 4.1 Alignment with specific requirements

Requirements of the *Planning Act 2016* and Planning Regulation 2017 apply when making or amending a planning scheme. Refer to the <u>Drafting a planning scheme - Guidance for local governments</u> and the <u>Delivery of state interests through the Planning Regulation 2017</u> for details.

Note — Section 4(c) of the Act states that planning schemes form part of the system to facilitate the achievement of ecological sustainability, by setting out integrated State, regional and local planning and development assessment policies for all of a local government area, and Section 16(1)(c) of the Act states that a planning scheme is to coordinate and integrate the matters dealt with by the planning scheme, including State and regional aspects of the matters. For consideration of how to effectively set out, coordinate and integrate state and regional planning policy refer to Integrating state interests in a planning scheme - Guidance for local governments.

### 4.1.1 Strategic outcomes and measures

dra am	m to be considered when making fting a new planning scheme or ending an existing planning neme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Section 16(1) of the Act states that a planning scheme must identify strategic outcomes	<ul> <li>(a) Clearly include provisions that are referred to as 'strategic outcomes'</li> <li>OR</li> <li>(b) Clearly explain what elements of the planning scheme are to be read as 'strategic outcomes' for the purposes of Section 16(1)</li> </ul>	<identify option="" scheme="" the="" uses="" which=""></identify>
2.	Section 43(2) of the Act states that the assessment benchmarks for code assessment do not include the strategic outcomes	(a) Ensure the scope of matters identified as applying to code assessment throughout the planning scheme do not include elements identified as or identified to be read as 'strategic outcomes' for the purposes of Section 16(1)	
3.	Section 16(1) of the Act states that a planning scheme must include measures to facilitate the achievement of the strategic outcomes	<ul> <li>(a) Clearly include provisions that are referred to as 'measures'</li> <li>OR</li> <li>(b) Clearly explain what elements of the planning scheme are to be read as 'measures' for the purposes of Section 16(1)</li> </ul>	<identify option="" scheme="" the="" uses="" which=""></identify>

### **4.1.2 Zones**

dra am	n to be considered when making fting a new planning scheme or ending an existing planning neme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Zone names  Section 6 of the Regulation states that a planning scheme may only include land in the zones identified in schedule 2 (it is not necessary to use every zone)	(a) Ensure references to zones use the exact zone names as contained in column 1 of schedule 2 of the Regulation  Note – A planning scheme may include zones precincts for a zone, but the overarching zone name must remain as per the Regulation	
2.	Zone map colours  Section 6 of the Regulation states that a planning scheme must show the zones using set zone map colours identified in schedule 2	(a) Ensure zones colours in planning scheme mapping use the exact red, green and blue values, referred to as RGB colour, for each zone as contained in column 3 of schedule 2 of the Regulation	
3.	Zone map colours  While not a regulatory requirement, guidance for local government includes that a planning scheme may add a symbol or letter to each zone colour to assist in differentiating between zones	(a) If a symbol or letter is added to the zone in planning scheme mapping, clearly identify this in the map legend	
4.	Zone purpose statements  Section 6 of the Regulation states that a planning scheme must include the zone purpose statement identified in schedule 2 for each zone used	<ul> <li>(a) Include the exact zone purpose statements as contained in Column 2 of schedule 2 of the Regulation</li> <li>OR</li> <li>(b) Provide supporting information explaining the basis/rationale for the departure from the purpose statement in the Regulation</li> <li>Note – Where a changed purpose statement is proposed the Minister is required to consider the change in accordance with section 6(3) of the Regulation</li> <li>Note – Section 6(3) of the Regulation states "a local planning instrument may change a purpose statement for a zone if the Minister considers the change is necessary or desirable having regard to the circumstances in the local government area to which the instrument will apply". In this case the planning scheme is to identify that the purpose statement has changed and the day the changed purpose statement took effect (in accordance with section 6(4) of the Regulation)</li> </ul>	<identify option="" scheme="" the="" uses="" which=""></identify>

## 4.1.3 Categories of development and assessment

dra an	em to be considered when making afting a new planning scheme or nending an existing planning heme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Accepted default	(a) Be aware that where a development is not otherwise categorised, it will be accepted as per section 44 of the Planning Act	

	m to be considered when making afting a new planning scheme or	Advice on addressing the matter	Local government response
amending an existing planning scheme			Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
	Under Section 44 of the Act, development is accepted unless a categorising instrument (e.g. the Planning Regulation or a planning scheme) categorises the development as assessable	(b) Consider how the planning scheme seeks to categorise development as assessable (code or impact)  Note – Not all development is permitted to be assessable (see below regarding Schedules 6, 7, 9 and 10)	
2.	Prohibited  Under Section 43 of the Act, a planning scheme may only make development prohibited if a regulation allows (it does not)  Under Section 44 of the Act, Section 19 of the Regulation makes development in Schedule 10 prohibited (provided the stated requirements are met)	<ul> <li>(a) Do not use / include any development in the 'prohibited' category of development</li> <li>(b) Be aware of circumstances where the development is categorised and prohibited and ensure the planning scheme does not attempt to regulate (e.g. do not include assessment benchmarks that infer that development is assessable under the planning scheme)</li> </ul>	
3.	Under Section 43 of the Act, a planning scheme may not make development identified in Schedule 6 of the regulation assessable (provided the stated requirements are met)  Accepted  Under Section 44 of the Act, Section 18 of the Regulation makes development in Schedule 7 accepted (provided the stated requirements are met)  Assessable  Under Section 44 of the Act, Section 20 of the Regulation makes development in Schedule 9 or 10 assessable (provided the stated requirements are met)	<ul> <li>(a) Ensure the planning scheme is as consistent with the category of development and assessment in the Regulation as possible, and not deliberately inconsistent (as the Regulation prevails), i.e., avoid making development identified in Schedule 6 and 7 of the Regulation assessable and avoid making development identified in Schedule 9 and 10 accepted</li> <li>(b) Include notes in the planning scheme if considered helpful, to alert users to provisions of the Regulation that prevail over the provisions in the planning scheme</li> <li>Note – Refer to the Delivery of state interests through the Planning Regulation 2017 for itemisation of these circumstances</li> </ul>	
4.	Names	<ul> <li>(a) Only categorise development as "accepted" or "assessable"</li> <li>(b) Only categorise assessable development as "code assessable" or "impact assessable"</li> <li>Note – Do not use other phrases to identify the category of development and category of assessment, such as exempt, self-assessable, accepted with requirements, code notifiable, impact appropriate / consistent / inconsistent (advice on appropriateness of development should be contained in the strategic outcomes or assessment benchmarks e.g., zone desired outcomes)</li> </ul>	
5.	Accepted development parameters	(a) Do not identify "accepted with requirements" (or similar) as a category of development, rather identify the category of development as "accepted" acknowledging there are specified parameters / thresholds that define this development as "accepted"	

dra am	n to be considered when making fting a new planning scheme or ending an existing planning neme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
		<ul> <li>(b) Ensure the planning scheme clearly articulates upfront what development the planning scheme categorises as assessable (i.e., subject to the planning scheme measures / strategic outcomes) and what development is categorised as accepted, including any parameters around what makes development accepted versus assessable</li> <li>Note – It is recommended that advice about parameters / thresholds applicable to domestic type accepted development, such as a home-based business, be made available in a user-friendly format e.g, in fact sheets</li> <li>(c) Do not identify the parameters for accepted development as assessment benchmarks (as assessment benchmarks only apply to assessable development)</li> </ul>	
6.	Assessment benchmarks Under Section 43 of the Act, a planning scheme must not be inconsistent with the assessment benchmarks identified in section 17 of the Regulation	(a) Be consistent with and do not duplicate the assessment benchmarks identified in the Regulation  Note – Refer to the <u>Delivery of state interests through the Planning Regulation 2017</u> for itemisation of these assessment benchmarks	

### **4.1.4 Definitions**

Item to be considered when making drafting a new planning scheme or amending an existing planning scheme		Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Development Schedule 2 of the Act defines the aspects of development	<ul> <li>(a) Ensure references to "development" are intended to capture all aspects of development</li> <li>OR</li> <li>(b) Singularly identify the aspects of development that the categories of development and assessment and the measures within the scheme apply to i.e.: <ul> <li>i. carrying out building work</li> <li>ii. carrying out plumbing or drainage work</li> <li>iii. carrying our operational work</li> <li>iv. reconfiguring a lot</li> <li>v. making a material change of use of premises</li> </ul> </li> <li>(c) Do not apply planning scheme provisions to temporary or infrequent activities that do not constitute development (i.e., that does not materially change the use of the premises) or to other activities on land that do not constitute development</li> </ul>	
2.	Definitions – use terms  Section 7 of the Regulation states that a planning scheme may only adopt the use terms related to the use of land for development that are contained in schedule 3 of the Regulation	<ul> <li>(a) Only use the use terms listed in schedule 3 of the Regulation</li> <li>(b) Confirm that it is intended that undefined uses remain accepted development, in accordance with Section 44(6)(a) of the Planning Act, or establish the category of development and assessment that it is intended apply to undefined uses</li> <li>(c) Include the definitions for adopted use terms in an appropriate manner – refer to Drafting a planning scheme - Guidance for local governments for options</li> <li>Note – Where a use term listed in schedule 3 of the Regulation is not used in the planning scheme, development for that purpose will be treated as undefined</li> </ul>	

dra am	n to be considered when making fting a new planning scheme or ending an existing planning teme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
3.	Definitions – administrative terms  Section 8 of the Regulation states that a planning scheme may include additional administrative terms contained in schedule 4 of the Regulation, but only if the term and definition used is consistent with and does not change the effect of, the administrative terms and their definitions in the Regulation	<ul> <li>(a) If the planning scheme uses any additional administrative terms to those listed in schedule 4 of the Regulation, the term is to be consistent with and does not change the effect of a term in schedule 4 of the Regulation</li> <li>(b) Include the definitions for adopted administrative terms in an appropriate manner – refer to <u>Drafting a planning scheme - Guidance for local governments</u> for options</li> </ul>	

### 4.1.5 Planning scheme policies

dra am	n to be considered when making fting a new planning scheme or ending an existing planning eme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Under section 43 of the Act, a planning scheme policy is not a local categorising instrument	<ul> <li>(a) The content of a planning scheme policy must not seek to perform the role of a categorising instrument, i.e., must not: <ol> <li>regulate the level of assessment for development</li> <li>contain assessment benchmarks that an assessment manager must assess assessable development against</li> <li>take the place of a policy that should be contained in the body of the planning scheme</li> <li>require land, infrastructure or monetary contributions</li> </ol> </li> </ul>	

### **4.1.6 Notations**

dra am	n to be considered when making fting a new planning scheme or ending an existing planning teme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Infrastructure designations Under section 42(1) of the Act, a planning scheme must include a note if either the local government makes, amends, extends or repeals a designation or receives a notice about the Minister making, amending, extending or repealing a designation	<ul> <li>(a) Include notations of designation of premises for development of infrastructure</li> <li>(b) Include all the information required under Section 42(3) of the Act: <ol> <li>i. identify the premises that were designated</li> <li>ii. describe the type of infrastructure for which the premises were designated (schedule 5 of the Regulation</li> <li>iii. prescribes the types of infrastructure that can have premises designated)</li> <li>iv. state the day the designation, amendment, extension or repeal started to have effect.</li> </ol> </li> <li>Refer to <u>Drafting a planning scheme - Guidance for local governments</u> for details</li> </ul>	
2.	Particular approvals Under section 89 of the Act, a planning scheme must include notations of	(a) Include notations of the following approvals issued and decisions made:     i. development approvals that are substantially inconsistent with the planning scheme     ii. variation approvals	

dra am	n to be considered when making fting a new planning scheme or ending an existing planning teme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
	certain decisions affecting the planning scheme	<ul> <li>iii. decisions agreeing to a request for assessment and decision of a development application against a superseded planning scheme.</li> <li>(b) Include all the information required under Section 89 of the Act: <ol> <li>date of the decision</li> <li>location (the real property description, for example Lot 8 RP 030609)</li> <li>decision type (variation approval for a reconfiguring a lot or material change of use), and</li> <li>local government file or map reference.</li> </ol> </li> <li>Refer to <u>Drafting a planning scheme - Guidance for local governments</u> for details</li> </ul>	
3.	Charges resolution for an LGIP Under section 118(1)(b) of the Act, a planning scheme must include a note of any charges resolution made for an LGIP	(a) Include notations of any charges resolutions made for an LGIP     (b) Check the note in the planning scheme includes details of the resolution     Refer to <u>Drafting a planning scheme - Guidance for local governments</u> for details	
4.	Urban encroachment Under section 267(13) of the Act, a planning scheme must include a note of any registration of premises or renewal of registration of premises related to an urban encroachment	<ul> <li>(a) Include notations of any urban encroachment registrations.</li> <li>(b) Check the note in the planning scheme includes the information prescribed by section 63 of the Regulation</li> <li>Refer to <u>Drafting a planning scheme - Guidance for local governments</u> for details</li> </ul>	
5.	Mining tenements Under section 4B of the Mineral Resources Act 1989, planning scheme mapping must include a note of a mining tenement (mining claim, mineral development licence or mining lease) that has been granted or renewed in their local government area	<ul> <li>(a) Include notations of any mining tenement on mapping</li> <li>(b) Includes all the following information: <ol> <li>i. the area of the mining tenement (refer to the GeoResGlobe)</li> <li>ii. states that the Planning Act does not apply to development in the area authorised under the Mineral Resources Act (other than development on a Queensland heritage place under the Heritage Act)</li> <li>iii. states that interested persons may obtain details of the mining tenement from the chief executive of the department in which Mineral Resources Act is administered</li> </ol> </li> <li>Refer to <u>Drafting a planning scheme - Guidance for local governments</u> for details</li> </ul>	

## 4.2 Alignment with the Building Act and Section 8(5) of the Planning Act

Section 8(6) of the Planning Act states that "A local planning instrument must not include a provision about building work, to the extent the building work is regulated under the building assessment provisions, unless allowed under the Building Act". Refer to Integrating building work in planning schemes - Guidance for local governments for details.

Note – The State Planning Policy 2017 guiding principles also state that "Plans only seek to regulated under the Building Act 1975 (unless permitted)".

### 4.2.1 Categories of development and assessment

Item to be considered when making drafting a new planning scheme or amending an existing planning scheme		Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Default category of development The category of development for building work is "Accepted" unless the Planning Regulation / planning scheme specify otherwise	<ul> <li>(a) Check the scheme-wide categories of development and assessment operate as intended</li> <li>(b) Where building work is made assessable: <ol> <li>Ensure these are matters that fall under the definition of building work</li> <li>Ensure this is consistent with the category of assessment and assessment benchmarks for assessable building work under Schedule 9 of the Planning Regulation</li> <li>Ensure the planning scheme clearly distinguishes building work from works associated with reconfiguring a lot or 'stand-alone' operational work</li> </ol> </li> </ul>	
2.	Assessable building work Refer to 2.3.1 and 2.3.2 of Integrating building work in planning schemes - Guidance for local governments for details	<ul> <li>(a) Ensure the planning scheme is not dealing with matters regulated by BAPs (unless allowed to as detailed in the rows below), being: <ol> <li>Building Code of Australia (BCA), being Vol 1 &amp; 2 of the National Construction Code (NCC)</li> <li>The Queensland Development Code (QDC)</li> <li>Chapter 3 of the Building Act and fire safety standards in Chapter 7</li> </ol> </li> <li>Note – the NCC is available at https://ncc.abcb.gov.au/ncc-online/NCC. You can create a log in to access / download this for free.</li> </ul>	
3.	Identifying building assessment provisions Refer to section 3.0 of Integrating building work in planning schemes - Guidance for local governments	(a) Ensure the planning scheme clearly explains what BAPs are triggered or varied by the planning scheme so assessment managers may easily locate this information	

## 4.2.2 Triggering building provisions

Item to be considered when making drafting a new planning scheme or amending an existing planning scheme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
Designating a bushfire prone area for the BAC / QDC  Refer to section 3.9 of Integrating building work in planning schemes - Guidance for local governments  Guidance for local governments	<ul> <li>(a) Determine whether the planning scheme seeks to designate all or part of the local government area as a designated bush fire prone area for the BCA</li> <li>(b) If so, planning scheme maps are to show each of its designated bush fire prone areas and the maps must state when each designation was made</li> <li>(c) Clearly identify up-front in the planning scheme that BAPs are included and include notes as necessary to alert users to the implications of this eg:  Note – The bushfire hazard area defined by this planning scheme is declared as designated bushfire hazard area pursuant to section 7 of the Building Regulation 2021. Building work in a designated bushfire prone area must meet the mandatory provisions in the Building Code of Australia and AS3959–2018: Construction of buildings in bushfire prone areas.</li> </ul>	
Designating a flood hazard area for the QDC  Refer to section 3.11 of Integrating building work in planning schemes - Guidance for local governments  Guidance for local governments	<ul> <li>(a) Determine whether the planning scheme seeks to designate all or part of the local government area as a designated flood hazard area for the Building Regulation for the purpose of triggering MP3.5</li> <li>(b) If so: <ol> <li>Ensure these areas do not include areas subject to storm-tide inundation (unless also within a flood hazard area)</li> <li>Note – If the planning scheme mapping contains areas in both a storm-tide inundation area and a flood hazard area the flood triggers of MP3.5 will not apply to land in the identified storm-tide inundation area</li> <li>Ensure the BAPs triggered to address flood hazard do not address storm tide inundation</li> <li>Clearly state that the designation is made under section 8 of the Building Regulation</li> <li>Maintain a register of all designated flood hazard areas and when each designation was made</li> </ol> </li> <li>(c) If the planning scheme declare a defined flood level or requirements, ensure the following precise terms are used: <ol> <li>the defined flood level (DFL) – declaring of a defined flood level is necessary to trigger MP 3.5 to apply</li> <li>the maximum flow velocity of water</li> <li>an inactive flow or backwater area</li> <li>a freeboard that is more than 300mm</li> <li>the finished floor level of class 1 buildings built in all or part of the flood hazard area</li> <li>Clearly identify up-front in the planning scheme that BAPs are included and include notes as necessary to alert users to the implications of this eg:  Editor's note – The flood hazard area defined by this planning scheme is taken to be the flood hazard area pursuant to section 8 of the Building Regulation 2021. Building work in a designated flood hazard area must meet the requirements of the relevant building assessment provisions under the Building Act 1975.</li> </ol> </li> </ul>	
3. Designating land as a transport noise corridor for the QDC  Refer to section 3.15 of Integrating building work in planning schemes - Guidance for local governments	<ul> <li>(a) Determine whether the planning scheme seeks to <u>designate</u> land as a transport noise corridor to enable the application of BAPs in MP 4.4</li> <li>(b) If so, give notice about the proposed designation and include a record of the transport noise corridor in its planning scheme that: <ol> <li>i. identifies the land that is within the transport noise corridor.</li> <li>ii. includes details about the levels of noise within the corridor caused by traffic on the road for which it is designated</li> </ol> </li> </ul>	

Item to be considered when making drafting a new planning scheme or amending an existing planning scheme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
	<ul> <li>iii. states that interested persons may obtain details about the transport noise corridor and the levels of noise from the local government</li> <li>Note – Land must meet the designation criteria:</li> <li>1. The land is within:</li> <li>a. 100m of a road under the local governments control, or</li> <li>b. a distance of more than 100m but not more than 200m of a road under the local governments control, if the noise level caused by traffic on the road at the distance has been measured, in a way approved by the chief executive, to be at least 58db(A), and</li> <li>2. The road has an annual average daily traffic rate (AADT) of at least 3,000 vehicles</li> </ul>	
4. Designating land as a transport noise corridor for the QDC - Where the transport chief executive designates land as a transport noise corridor (such as within proximity of railway land or a State-controlled road)  Refer to section 3.15 of Integrating building work in planning schemes - Guidance for local governments	<ul> <li>(a) Include a record of the transport noise corridor in the planning scheme that: <ol> <li>i. identifies the land that is within the transport noise corridor</li> <li>ii. includes details about the levels of noise within the corridor caused by rolling stock or traffic on the railway land or State-controlled road for which it is designated</li> <li>iii. states that interested persons may obtain details about the transport noise corridor and the levels of noise from the local government</li> </ol> </li> </ul>	

### 4.2.3 Triggering / including alternative provisions to the Queensland Development Code (QDC)

Note – Variations will also be assessed by the State in relation to delivery of SPP guiding principles of efficiency and transparency

ma sch	n to be considered when king drafting a new planning eme or amending an existing nning scheme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Variations to QDC MP1.1 and MP1.2 Refer to section 3.3 of Integrating building work in planning schemes - Guidance for local governments	<ul> <li>(a) Determine whether the planning scheme seeks to deal with the design and siting of single detached housing</li> <li>(b) If so, ensure these are limited to <u>variations</u> to the boundary clearance and site cover or to siting and design contained in MP1.1 and MP1.2, that are permitted under section 6 of the Building Regulation (and do not deal with the effect on/from relevant infrastructure that is addressed in MP1.4)</li> </ul>	
2.	Variations to QDC MP1.3  Refer to section 3.4 of Integrating building work in planning schemes - Guidance for local governments	<ul> <li>(a) Determine whether a resolution will be sought under Schedule 6, Part 2, Section 3 of the Planning Regulation to apply the provisions of that part of the Planning Regulation to material change of use for dual occupancy made up of 2 attached dwellings</li> <li>(b) If so, and once done so, ensure variations to apply for new building work for a duplex are permitted variations of MP1.3</li> </ul>	
3.	Water saving provisions - Mandating application of the water saving provisions in the QDC  Refer section 3.14 of Integrating building work in planning schemes - Guidance for local governments	<ul> <li>(a) Determine whether it is intended to opt-in to the mandatory application of MP 4.2 and/or 4.3 to a building development application within a reticulated town water area</li> <li>(b) If so, apply to the Minister responsible for the Building Act for an approval to do so</li> </ul>	

Item to be considered making drafting a new scheme or amending planning scheme	v planning	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
4. End of trip facilities Identifying the local go as a 'designated local area' for the purpose of trip facilities Refer to section 3.16 of building work in planning Guidance for local governments.	overnment area I government of MP 4.1 end of of Integrating ing schemes -	<ul> <li>(a) For local government areas identified as a "designated local government areas" in Schedule 1 of MP4.1, the planning scheme may (as permitted) refer to, vary, or add additional provisions</li> <li>(b) For any other local government area, determine whether it is intended to either: <ol> <li>i. identify in the planning scheme the local government area</li> <li>ii. as a designated local government area for the purpose of MP 4.1</li> <li>iii. resolve to designate the local government area for the purpose of MP 4.1 where notice of the resolution is published in a newspaper that is circulating generally in the local government area and on the local government's website – this option is not recommended in terms of transparency for scheme users</li> <li>iv. include own end-of-trip facilities provisions in the planning scheme</li> </ol> </li> </ul>	

## 4.2.4 Incentives in the planning scheme to deliver higher standards than in the Building Assessment Provisions (BAPs)

ma sch	n to be considered when king drafting a new planning neme or amending an existing nning scheme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Adaptable / liveable housing elements  Refer to section 3.2 of Integrating building work in planning schemes - Guidance for local governments	(a) Ensure the planning scheme does not mandate construction to Liveable Housing Australia levels of performance (but it may incentivise development that delivers on these)	

### 4.2.5 Including complementary provisions to Building Assessment Provisions (BAPs)

ma sch	n to be considered when king drafting a new planning eme or amending an existing nning scheme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Dealing with common planning matters that interrelate with or may inadvertently impinge upon building matters	<ul> <li>(a) Ensure the planning scheme deals with matters complementary to the BAPs in an allowable way. For specific guidance on matters a planning scheme cannot include / may include, refer to Integrating building work in planning schemes - Guidance for local governments sections:</li> <li>3.1 – Sustainable design</li> <li>3.5 – Local character and design</li> <li>3.6 – Noise</li> <li>3.7 – Lighting</li> <li>3.8 – Retaining walls and fences</li> <li>3.9 – Bushfire</li> <li>3.11 – Landslide</li> </ul>	

Item to be considered when making drafting a new planning scheme or amending an existing planning scheme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
	3.11 – Flood 3.12 – Overland flow and stormwater 3.13 – Stormtide inundation 3.17 – Fire hydrants	

## 4.3 Alignment with drafting principles

When drafting a new planning scheme or amending an existing planning scheme, the State review under the Minister's Guideline and Rules includes that the planning scheme is *well drafted and clearly articulated* and applies the State Planning Policy 2017 guiding principles. Refer to the <u>Drafting a planning scheme - Guidance for local governments</u> for further details.

### 4.3.1 Scheme approach and structure

	m to be considered when	Advice on addressing the matter	Local government response
scl	king drafting a new planning neme or amending an existing nning scheme		Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
1.	Scheme approach	<ul> <li>(a) Clearly articulate the overall land use intentions for the local government area that the scheme seeks to manage</li> <li>(b) Ensure the provisions in the scheme deliver on this land use intent – both in the way land is allocated/intended for development and in the provisions that then apply to that development  For example, ensure the assessment benchmarks for the zone and applicable to certain uses or circumstances (such as overlays and local plans), enable land to be used for the purpose for which it is zoned and that the category of development and assessment supports uses consistent with the purpose of the zone</li> <li>(c) Ensure the scheme functions appropriately in relation to the construct of the Planning Regulation and decision rules – that code assessable development can be fully and properly assessed against specified benchmarks and can deliver on the overall intent for the land, without reliance on strategic outcomes</li> <li>(d) Ensure the provisions enable and facilitate, rather than hinder, development that aligns with the articulated land use intent</li> </ul>	
2.	Scheme structure	<ul> <li>(a) When making changes to scheme structure (for example when preparing a new planning scheme or a major amendment) test the proposed approach against the principles of delivering an efficient, effective, transparent and integrated document that is as easy for users to navigate as possible</li> <li>Note – Options and approaches could include: <ul> <li>Structuring content based on category of development and assessment and 'segregating' the strategic outcomes for impact assessment from the assessment benchmarks for code assessable development</li> <li>Structured from the perspective of an applicant: <ul> <li>Do I need a planning application?</li> <li>If I need to submit an application, does this require notification?</li> <li>What are the provisions my application needs to address and will be assessed against?</li> </ul> </li> <li>Structured from the perspective of 'impacted' community: <ul> <li>What type of development can I expect in my area?</li> <li>What rules do applicants need to follow and outcomes do they need to deliver for a proposal to be considered appropriate?</li> <li>When do I have the chance to hear and voice an opinion about these developments?</li> </ul> </li> <li>Themed around delivery of each state interest statement</li> <li>Grouping assessment benchmarks either spatially or functionally, for example by zone, topic-based codes, local plans or overlays</li> </ul> </li> </ul>	

Item to be considered when making drafting a new planning scheme or amending an existing planning scheme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
	Format of assessment benchmarks – whether to continue to use a traditional 'hierarchy' of Acceptable outcome, Performance Outcome and Overall outcome, or apply a singular assessment benchmark	

## **4.3.2 Drafting principles**

making dra	considered when afting a new planning ramending an existing scheme	Advice on addressing the matter	Local government response  Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps
A. Outco	me focussed and posit	tive	
Refer to	mance-based planning to sections 2.0, 3.1 and 3.6 of g a planning scheme - Guidance al governments for details	<ul> <li>(a) Ensure the content and construct of outcomes and measures objectively articulate the outcomes intended and that these outcomes are consistent with the purpose of the zone (i.e., do not constitute a 'quasi prohibition' of development envisaged by the zone). The scheme should not only prescribe a solution, but is to include a statement of the outcome sought (the outcome sought may be the purpose of the zone, another assessment benchmark or component of an assessment benchmark, or a strategic outcome)  Note – Consider the operation of the decision rules in structuring content</li> <li>(b) Ensure the assessment benchmarks and strategic outcomes are focussed on the outcomes that are desired to be delivered as a result of approving assessable development, including that the content of assessment benchmarks and strategic outcomes relate to land use planning e.g., avoid managing private social arrangements</li> <li>(c) Ensure that the content of assessment benchmarks and strategic outcomes:  i. relate to matters that can be assessed based on the information reasonably expected to be provided or are matters reasonable / relevant to be conditioned</li> <li>ii. does not just identify a process, but rather include an outcome (and may identify a process that may assist in demonstrating achievement of that outcome)</li> </ul>	
B. Integra	ated		
Refer to	sment process to sections 2.0 and 3.6 of g a planning scheme - Guidance al governments for details	<ul> <li>(a) Ensure it is easy to determine whether development is assessable, consider: <ol> <li>how many places a user needs to look to establish the category of development and assessment applying to a development</li> <li>ii. if more than one location, that the process to navigate through the scheme is clear and connected</li> </ol> </li> <li>(b) For low risk development and common development, where it is even more important that the process is clear and simple: <ol> <li>ensure one-off users can easily ascertain whether (i.e., within what parameters) domestic type activities require a planning application, and if yes, what process and provisions apply</li> <li>ensure there is no risk a user may determine their category of development and assessment in one part of the scheme and not realise it could potentially be varied by other parts of the scheme</li> </ol> </li></ul>	
3. Assess	sment criteria	(a) Ensure it is easy to determine what assessment benchmarks apply to assessable development	

Item to be considered when making drafting a new planning	Advice on addressing the matter	Local government response
scheme or amending an exist		Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in
planning scheme		understanding the scheme approach and in efficiently undertaking the plan making steps
Refer to sections 2.0 and 3.7 of Drafting a planning scheme - Grant for local governments for details	uses/circumstances, evaluate how often the whole group of assessment benchmarks	
4. Purpose of zone Refer to sections 2.0 and 3.3 of Drafting a planning scheme - G for local governments for details	uidance (b) Ensure overlays are compatible with and do not operate individually or cumulatively t	
5. Intended outcome Refer to sections 2.0, 3.3, 3.4, 3 3.6 of Drafting a planning schen Guidance for local governments details	(b) Where multiple layers exist, ensure it is clearly articulated how these layers (e.g	r
6. Content and operation Refer to sections 2.0, 3.6 and 3 Drafting a planning scheme - G for local governments for details	uidance (b) Ensure it is clear what assessment benchmarks apply in different circumstances	
C. Efficient		
7. Accepted development become assessable development Refer to sections 2.0 and 3.6 of Drafting a planning scheme - Georgia for local governments for details	because it does not meet one or more of those parameters, ensure:  i. the category of assessment is consistent with the nature of the development and intent of the land	
8. Category of development and assessment Refer to sections 2.0 and 3.6 of Drafting a planning scheme - Grant for local governments for details	address potential impacts / achieve the desired outcomes (b) Consider the land use intent for the circumstance (e.g., zone, overlay, aspect of development) and evaluate what category of development and assessment is applied	
9. Accepted development	(a) Identify the low risk development that:	

Iten	to be considered when	Advice on addressing the matter	Local government response
	ring drafting a new planning		Providing a record of considerations and the scheme response, including identifying the
	eme or amending an existing		key sections of the scheme that respond to the matter, will assist the State in
piai			understanding the scheme approach and in efficiently undertaking the plan making steps
	Refer to sections 2.0 and 3.6 of <u>Drafting a planning scheme - Guidance</u> <u>for local governments</u> for details	<ul> <li>i. are clearly intended and compatible with the articulated land use intent and do not impact on other matters throughout the scheme, i.e., a very defined range of considerations are relevant to the development</li> <li>ii. do not require professional expertise to determine compliance with any technical parameters around that development occurring OR are low risk and suitable for 'sign-off' by third party (maybe submitted to council for record keeping / future compliance) e.g., landscape plans as separate operational work following MCU</li> <li>iii. are adequately regulated via other means (such as building assessment provisions)</li> <li>(b) Categorise this development as accepted</li> <li>(c) Identify current code assessable development that is assessed against definitive benchmarks, analyse whether this development could be accepted (subject to occurring within any defined parameters)</li> </ul>	
10.	Code assessable development Refer to sections 2.0 and 3.6 of Drafting a planning scheme - Guidance for local governments for details	<ul> <li>(a) Identify the development that: <ol> <li>i. is consistent with the articulated land use intent</li> <li>ii. has impacts that can clearly be managed through assessment against a series of pre-identified assessment benchmarks (i.e., the scope of assessment is set before the application is received)</li> <li>iii. require professional expertise to assess achievement of desired outcomes</li> </ol> </li> <li>(b) Categorise this development is code assessable</li> <li>(c) Identify current impact assessable development that: <ol> <li>i. is consistent with the articulated land use intent</li> <li>ii. is intended to be assessed largely against defined assessment benchmarks</li> <li>iii. public input is unlikely to 'add value' (because the assessment is largely of a technical nature) or not be of significant public interest</li> </ol> </li> <li>Analyse whether this development could be categorised as code assessable, including via assessment benchmarks being improved to articulate the full suite of provisions necessary to address the potential impacts of the proposed development</li> </ul>	
11.	Strategic outcomes and assessment benchmarks Refer to sections 2.0 and 3.2 of Drafting a planning scheme - Guidance for local governments for details	<ul> <li>(a) Ensure scheme content is drafted in a way that is easy to understand and consistently interpret</li> <li>(b) Ensure an applicant can clearly understand what is expected, that is, can read the assessment benchmarks and say, "yes I understand what the local government wants development to look like / deliver", and ensure that the assessment manager will be able to make a consistent and objective decision on whether a proposal meets an assessment benchmark</li> </ul>	
12.	Assessment benchmarks Refer to sections 2.0 and 3.7 of Drafting a planning scheme - Guidance for local governments for details	<ul> <li>(a) Ensure the scope of assessment benchmarks applicable to the development are relevant to both the use and the circumstance, for example do not include: <ol> <li>i. provisions about MCU in RAL code or vice versa</li> <li>ii. provisions about residential matters in codes that only apply to non-residential uses</li> <li>iii. provisions about 'works' when the trigger for the assessment benchmark only applies to change of tenancy</li> </ol> </li> <li>(b) Ensure the assessment benchmarks that apply to code assessable development are relevant to development that is intended and envisaged in the area</li> <li>(c) Ensure that strategic outcomes are not relied upon for assessment of code assessable development</li> <li>(d) Ensure assessment benchmark content comprise criteria to be applied at DA stage and do not contain content that is an input to plan drafting, for example that is in relevant in allocating zones and overlays to land / determining the suitability of land for the articulated purpose</li> </ul>	

Item to be considered when		
making drafting a new planning		
scheme or amending an existing		
planning scheme		

### Advice on addressing the matter

### Local government response

Providing a record of considerations and the scheme response, including identifying the key sections of the scheme that respond to the matter, will assist the State in understanding the scheme approach and in efficiently undertaking the plan making steps

### D. Accountable

### 13. **Development**

Refer to sections 2.0 and 3.6 of <u>Drafting a planning scheme - Guidance</u> <u>for local governments</u> for details

- (a) Ensure the planning scheme is only dealing with development (not all activities on land constitute development), for example ensure the planning scheme does not attempt to regulate:
  - temporary or infrequent activities that do not constitute a material change of use from existing land use i.e., are not defined as development fetes, garage sales (see Temporary uses in Section 3.6 of Guidance)
  - ii. matters that comprise activities (e.g., traditional practices on land like riding horses)
  - iii. matters that are unrelated to land use / not suited to being assessed and conditioned at development assessment stage, such as procedures associated with activities and individuals that may reasonably be expected to vary or require ongoing monitoring

Note - These may be better suited to LG local laws/licensing arrangements. Refer to the model local laws and templates for subordinate local laws available on the State Development, Infrastructure, Local Government and Planning website. Keep in mind s37 Local Government Act states a local government must not make a local law that establishes an alternative development process that is similar to or duplicates all or part of the development assessment process under the Planning Act. So, test whether the matter involves 'development'

- iv. matters that are regulated elsewhere, such as building work covered by building assessment provisions (refer *Integrating building work in planning schemes Guidance for local governments*) development regulated via other Acts or Regulations
- (b) Ensure the planning scheme does not duplicate matters assessed via the State Development Assessment Provisions (SDAP)
- (c) Ensure supporting material is located outside of the planning scheme e.g., in a planning scheme policy (see Section 3.9 of Guidance) or non-statutory guidance

A toolkit for local government when making or amending a planning scheme - November 2021

## 5.0 Submitting the package

A package is well-made when it provides the required materials, and the materials clearly explain and support the intent and effect of the proposed new planning scheme or amendment to the existing planning scheme.

The <u>Minister's Guidelines and Rules</u> identify the **required material** to be provided by local government in support of the proposed new planning scheme or amendment to an existing planning scheme. Where the required material refers to the provision of a proposed communication strategy and details of consultation, including with state agencies, further information is contained in 2.0 Engagement, and where the required material refers to the provision of background studies or reports, further information on the nature of investigations relevant to each state interest is contained in 3.0 Studies and investigations.

The format of the package should be one that enables the proposed amendments to be easily identified (both mapping and text) and the reasons for the amendment clearly explained.

Unless specific requirements exist, electronic copies of the amendment should comprise as a minimum:

- Text with tracked changes a Word document of the planning scheme (or the relevant parts of the planning scheme) with all changes identified via track changes
- Spatial data different planning layer types as individual ESRI layers (shapefiles or layers in Geodatabase) and PDF maps of any new or amended mapping layers in their proposed final form. Map data supplied in GDA2020 with data layers labelled in the name of the layer that it is displaying and if applicable, different categories for the layer are communicated on what field this information is in within the metadata
- Mapping 'tracked changes' ESRI layers and PDF maps that only show areas that are changing
- Reasons a simple summary of the reasons and driving forces behind each amendment.

A simple table can complement the track-changed document to communicate the reasons for amendments, for example:

Part of scheme	Current text/mapping	Proposed text/mapping	Council's reasons for change
Part 5.2.1 – Biodiversity overlay code –	PO3 Development avoids impacts on trees.	PO3 Development avoids impacts on trees native vegetation.	Align with terminology used elsewhere in scheme.
PO3			
Mapping Zone maps Lot 206SP314436	Low Density Residential Zone	Open Space Zone	Lot 206SP314436 is a reserve which has been granted for the purpose of 'Drainage'. Changing the zone to Open Space more appropriately reflects the purpose.

Where a local government elects to share spatial data and mapping changes in multiple formats over and above the minimum requirements stated above (i.e. ePlanning Scheme layers, excel data and/or table lists), care should be taken to ensure consistency across all data sources.

Note - Complete the section relevant to the package type. For advice on the different types of amendments available under the Minister's Guidelines and Rules refer to the Guidance for the Minister's Guidelines and Rules.

### 5.1 Making or amending a planning scheme using a tailored process

This is the process under Section 18(3)(a) or (b) of the Planning Act.

Pro	ocess / step	Required material and advice on addressing the matter	Local government response  Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
1.	Preparation of notice Refer to Chapter 1 Part 1, 2 of the Minister's Guidelines and Rules	The notice of the proposed planning scheme or amendment is to include the necessary information to understand the planning scheme intent and meet statutory requirements. For example:	

Pro	ocess / step	Required material and advice on addressing the matter	Local government response  Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
		<ul> <li>(a) A statement about the nature and objectives of the proposed planning scheme or amendment (this will assist the State in understanding the approach to the matters the local government seeks to regulate and the approaches taken in the integration of state interests)</li> <li>(b) A statement of the state interests, or the likely state interests, affected by the proposed planning scheme or amendment and the impacts of the proposed planning scheme or amendment on state interests (if known)</li> <li>(c) A statement advising that Chapter 4 of the Minister's Guidelines and Rules (ie. making a planning change to reduce a risk of serious harm to persons or property on the premises from natural events or processes) may apply to the proposed planning scheme or amendment (if known)</li> <li>(d) A preferred process, including the order and timing of steps in the process</li> <li>(e) A proposed communications strategy (including early engagement with State Agencies, key stakeholders and Traditional Owners) and the engagement activities in the event of re-advertising due to significantly different changes postnotification</li> <li>(f) If the local government has requested an amended notice (under section 18(3)(b) of the Planning Act), the reasons for the request to amend the process that was contained in the original notice.</li> <li>Note – Further information about the proposed planning scheme or amendment may be requested</li> </ul>	
2.	Adoption stage Refer section 18(3)(a) or (b) of the Planning Act	(a) The notice requesting to adopt the proposed amendment is to include the matters stated in the Chief Executive notice or amended notice given to the local government under section 18(3)(a) or (b) of the Planning Act	

## **5.2 Major amendment**

This is a process under Section 20 of the Planning Act.

Pro	cess / step	Required material and advice on addressing the matter	Local government response  Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
1.	Planning and preparation stage – early confirmation of state interests (optional) Refer to Chapter 2, Part 4, 16.2 of the Minister's Guidelines and Rules	The notice requesting an early confirmation of state interests is to include:  (a) The nature and details of the proposed amendment  (b) A statement of the state interests expressed in a regional plan or SPP the local government considers relevant to the proposed amendment	
2.	Planning and preparation stage – state interest review  Refer to Chapter 2, Part 4, 16.4 and Schedule 3 of the Minister's Guidelines and Rules	The notice of the decision to amend the planning scheme is to include:  (a) An electronic copy of the proposed amendment in the format identified by the department  (b) A statement addressing the state interests in the relevant regional plan and SPP which includes—  i. how the state interests are integrated in the amendment  ii. reasons why any state interests have not been integrated in the amendment  iii. any state interests that are not relevant  Note – Refer to the Integrating state interests in a planning scheme - Guidance for local governments document for advice on integrating state interests	

Pro	ocess / step	Required material and advice on addressing the matter	Local government response
			Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
		<ul> <li>(c) A statement about how the key elements of a planning scheme mentioned in section 16(1) of the Planning Act have been addressed and if the amendment is consistent with the regulated requirements</li> <li>Note – Refer to 4.1 Alignment with specific requirements for advice on how to demonstrate that the amendment is consistent with the regulated requirements</li> <li>(d) A detailed communications strategy (as defined in Schedule 8 of the MGR), is a plan for public consultation for a proposed planning scheme or amendment that: <ol> <li>complies with any prescribed consultation period requirements under the Act or the relevant section of the MGR</li> <li>includes a statement about the extent of consultation with relevant state agencies</li> <li>describes how the attention of the community, or the affected part of the community, will be drawn to the purpose and general effect of the instrument iv. has been prepared having regard to the department's Community Engagement Toolkit for Planning, (non-statutory ideas, options and tools to inform possible approaches to community engagement)</li> <li>An indicative timeframe for the completion of the amendment process</li> <li>Any background studies or reports that informed the preparation of the amendment, including any strategic study or report, or review required under section 25(1) of the Planning Act</li> <li>Any natural hazards risk and resilience evaluation report</li> <li>Note – The 'natural hazards, risk and resilience evaluation report referred to in Schedule 3 (Required material) of the MGR for a major amendment has the same meaning as the fit-for-purpose risk assessment referred to in this state interest policy.</li> <li>Any other information considered relevant by the local government</li> </ol> </li> </ul>	
3.	Notice of request to adopt Refer to Chapter 2, Part 4, 21 of the Minister's Guidelines and Rules	The notice requesting to adopt the proposed amendment is to include:  (a) An electronic copy of the proposed planning scheme amendment.  If the proposed amendment has changed since the state interest review, the changes must be clearly identified.  (b) The consultation report prepared under section 18.4 of MGR.  If the proposed amendment has changed since the state interest review, the consultation report must include:  i. the changes made to the proposed amendment  ii. when the changes were made  iii. why the changes were made  iv. how the changes relate to any relevant regional plan or SPP or affect a state interest  v. what issues the changes respond to  (c) If the proposed amendment has changed since the state interest review, a statement about whether the local government considers any proposed amendment is significantly different from the version for which public consultation has been undertaken, and the reasons why the local government formed this view	
4.	Adoption stage Refer to Chapter 2, Part 4, 22.2 of the Minister's Guidelines and Rules	The material submitted to the Chief Executive is to include:  (a) A copy of the public notice  (b) A certified copy of the major amendment  (c) An electronic copy of the amendment or instrument  (d) A copy of electronic spatial files (mapping) relevant to the amendment	

### **5.3 Qualified state interest amendment**

This is a process under Section 20 of the Planning Act.

Pro	ocess / step	Required material and advice on addressing the matter	Local government response
			Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
1.	Planning and preparation stage Refer to Chapter 2, Part 3, 8 and Schedule 3 of the Minister's Guidelines and Rules	The notice of the decision to amend the planning scheme is to include:  (a) An electronic copy of the proposed amendment in the format identified by the department  (b) A statement which includes how the amendment accords with the definition of a qualified state interest amendment, including:  i. the state interests that are relevant to the amendment and that the amendment affects no more than three state interests  ii. does not involve the state interest of natural hazards, risk and resilience iii. reflects the guiding principles of the SPP  iv. does not adversely affect a state interest in the SPP or regional plan v. accords with the Act's purpose vi. is consistent with the regulated requirements under the Planning Act Refer to the 4.3 Alignment with drafting principles for advice on how to demonstrate that the guiding principles of the SPP are reflected in the proposed amendment and the amendment accords with the Act's purpose  Refer to 4.1 Alignment with specific requirements for advice on how to demonstrate that the amendment is consistent with the regulated requirements  (c) A summary of any consultation undertaken with state agencies and any outcomes of that consultation undertaken with state agencies and any outcomes of that consultation undertaken with state agencies and for public consultation for a proposed planning scheme or amendment that:  i. complies with any prescribed consultation period requirements under the Act or the relevant section of the MGR  ii. includes a statement about the extent of consultation with relevant state agencies  iii. describes how the attention of the community, or the affected part of the community, will be drawn to the purpose and general effect of the new planning scheme or the amendment to the existing planning scheme  iv. has been prepared having regard to the department's Community Engagement Toolkit for Planning, (non-statutory ideas, options and tools to inform possible approaches to community engagement)  (e) An indicative timeframe for the completion of the ame	
2.	Notice of compliance Refer to Chapter 2, Part 3, 13 of the Minister's Guidelines and Rules	<ul> <li>The notice of compliance is to include:</li> <li>(a) Confirmation that public consultation has been completed in accordance with section 9 of MGR (as a minimum)</li> <li>(b) Identification of any changes made to the proposed amendment under section 10 of MGR including when the changes were made, why they were made and what issues the changes respond to</li> <li>(c) Identification of whether the local government considers any proposed amendment under section 10 of MGR to be significantly different from the version for which public consultation has been undertaken, and state the reasons why the local government formed this view</li> </ul>	

Pro	cess / step	Required material and advice on addressing the matter	Local government response  Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
		<ul><li>(d) Demonstration that any changes made to the proposed amendment would not adversely affect a state interest (if relevant)</li><li>(e) The consultation report prepared under section 9.4 of MGR.</li></ul>	
3.	Adoption stage Refer to Chapter 2, Part 3, 14.2 of the Minister's Guidelines and Rules	The material submitted to the Chief Executive is to include:  (a) A copy of the public notice  (b) A certified copy of the qualified state interest amendment  (c) An electronic copy of the amendment  (d) A copy of electronic spatial files (mapping) relevant to the amendment	

### **5.4 Minor amendment**

This is a process under Section 20 of the Planning Act.

Pro	ocess / step	Required material and advice on addressing the matter	Local government response  Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
1.	Adoption stage Refer to Chapter 2, Part 2, 6.3 of the Minister's Guidelines and Rules	The material submitted to the Chief Executive is to include:  (a) A copy of the public notice  (b) A certified copy of the minor amendment  (c) An electronic copy of the amendment or instrument  (d) A copy of electronic spatial files (mapping) relevant to the minor amendment	

### 5.5 Administrative amendment

This is a process under Section 20 of the Planning Act.

Pro	ocess / step	Required material and advice on addressing the matter	Local government response  Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
1.	Adoption stage Refer to Chapter 2, Part 1, 3.3 of the Minister's Guidelines and Rules	The material submitted to the Chief Executive is to include:  (a) A copy of the public notice  (b) A certified copy of the administrative amendment  (c) An electronic copy of the amendment or instrument  (d) A copy of electronic spatial files (mapping) relevant to the administrative amendment	

### 5.6 Making or amending a Local Government Infrastructure Plan – LGIP

Making or amending an LGIP is a process under Section 21 of the Planning Act. Reviewing an LGIP is a process under section 25(3) of the Planning Act.

Process / step	Required material and advice on addressing the matter	Local government response
		Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
Administrative LGIP amendment		

Pro	ocess / step	Required material and advice on addressing the matter	Local government response  Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
1.	Adoption stage Refer to Chapter 5, Part 1, 2.2 of the Minister's Guidelines and Rules	The material submitted to the Chief Executive is to include:  (a) A certified copy of the administrative LGIP amendment  (b) An electronic copy of the administrative LGIP amendment  (c) A copy of electronic spatial files (mapping) relevant to the amendment	
Int	erim LGIP amendment		
2.	Adoption stage Refer to Chapter 5, Part 2, 6.3 of the Minister's Guidelines and Rules	The material submitted to the Chief Executive is to include:  (a) A copy of the public notice  (b) A certified copy of the interim LGIP amendment	
LG	IP amendment		
3.	State interest review stage (material provided in compliance check) Refer to Chapter 5, Part 3, 9.4 of the Minister's Guidelines and Rules	<ul> <li>The notice requesting a state review of the proposed LGIP amendment is to include:</li> <li>(a) An electronic copy of the proposed LGIP amendment (in Word)</li> <li>(b) The SOW model prepared by the local government as part of the LGIP amendment (in Excel)</li> <li>(c) The Review checklist completed by the Appointed reviewer (in Word, final may be converted to PDF)</li> <li>(d) The completed and signed Appointed reviewer statement (in PDF)</li> <li>(e) Any extrinsic material including background studies, reports and supporting information</li> </ul>	
4.	Notice for Minister's consideration (material provided in public consultation stage) Refer to Chapter 5, Part 3, 11.9 of the Minister's Guidelines and Rules	<ul> <li>The notice requesting to adopt the proposed LGIP amendment is to include:</li> <li>(a) An electronic copy of the proposed LGIP amendment. If the proposed LGIP amendment has changed since the compliance check, the changes are clearly identified</li> <li>(b) The Review checklist updated by the local government</li> <li>(c) The Appointed reviewer statement including how the local government dealt with the recommendations contained within the Appointed reviewer statement</li> <li>(d) If the proposed LGIP amendment has changed as a result of public consultation, a summary of matters raised in the properly made submissions and how the local government dealt with the matters</li> <li>(e) The reasons why the local government does not consider the proposed LGIP amendment is significantly different from a version which has undertaken public consultation</li> <li>(f) Any extrinsic material including background studies, reports and supporting information</li> </ul>	
5.	Adoption stage Refer to Chapter 5, Part 3, 13.3 of the Minister's Guidelines and Rules	The material submitted to the Chief Executive is to include:  (a) A copy of the public notice  (b) A certified copy of the LGIP amendment	
Ne	w LGIP		
6.	State interest review stage (material provided in first compliance check) Refer to Chapter 5, Part 4, 16.4 of the Minister's Guidelines and Rules	<ul> <li>The notice requesting a state review of the proposed new LGIP is to include:</li> <li>(a) An electronic copy of the proposed LGIP (in Word)</li> <li>(b) The SOW model prepared by the local government as part of the LGIP (in Excel)</li> <li>(c) The Review checklist completed by the Appointed reviewer (in Word, final may be converted to PDF)</li> <li>(d) The completed and signed Appointed reviewer statement (in PDF)</li> <li>(e) Any extrinsic material including background studies, reports and supporting information</li> </ul>	

Process / step		Required material and advice on addressing the matter	Local government response  Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps			
7.	Notice for Minister's consideration (material provided in second compliance check) Refer to Chapter 5, Part 4, 19.4 of the Minister's Guidelines and Rules	<ul> <li>The notice requesting to adopt the proposed LGIP is to include:</li> <li>(a) An electronic copy of the proposed LGIP. If the proposed LGIP has changed since the compliance check, the changes are clearly identified</li> <li>(b) The updated Review checklist completed by the Appointed reviewer</li> <li>(c) The updated Appointed reviewer statement</li> <li>(d) If the proposed LGIP has changed as a result of public consultation, a summary of matters raised in the properly made submissions and how the local government dealt with the matters</li> <li>(e) The reasons why the local government does not consider the proposed LGIP is significantly different from a version which has undertaken public consultation</li> <li>(f) Copy of any conditions as imposed under the state review, if applicable</li> <li>(g) Any extrinsic material including background studies, reports and supporting information</li> </ul>				
8.	Adoption stage Refer to Chapter 5, Part 4, 21.3 of the Minister's Guidelines and Rules	The material submitted to the Chief Executive is to include:  (a) A copy of the public notice  (b) A certified copy of the new LGIP				
LG	LGIP review					
9.	If on completing the review decide not to make a LGIP or LGIP amendment – notice for Minister's consideration (material provided in compliance check) Refer to Chapter 5, Part 5, 25.5 of the Minister's Guidelines and Rules	The request for the Minister's consideration to not amend the current LGIP is to include:  (a) An electronic copy of the current LGIP  (b) The updated Review checklist completed by the Appointed reviewer  (c) The Appointed reviewer statement  (d) Any extrinsic material including background studies, reports and supporting information				

## 5.7 Making or amending a Planning Scheme Policy – PSP

This is a process under Section 22 of the Planning Act.

Process / step		Required material and advice on addressing the matter	Local government response  Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
1.	New PSP Refer to Chapter 3, Part 1, 5.3 of the Minister's Guidelines and Rules	The material to be submitted to the Chief Executive is to include:  (a) A copy of the public notice  (b) If the PSP is adopted:  i. a certified copy of the PSP  ii. an electronic copy of the PSP  iii. a copy of electronic spatial data files (mapping) relevant to the PSP	
2.	PSP amendment Refer to Chapter 3, Part 1, 5.3 of the Minister's Guidelines and Rules	The material to be submitted to the Chief Executive is to include:  (a) A copy of the public notice  (b) If the PSP amendment is adopted:  i. a certified copy of the PSP amendment  ii. an electronic copy of the PSP amendment  iii. a copy of electronic spatial data files (mapping) relevant to the PSP amendment	

## 5.8 Making or amending a Temporary Local Planning Instrument – TLPI

This is a process under Section 23 of the Planning Act.

Process / step		Required material and advice on addressing the matter	Local government response  Details of the materials submitted will assist the State in determining compliance with the Minister's Guidelines and Rules and in efficiently undertaking the plan making steps
1.	New TLPI Refer to Chapter 3, Part 2, 8.1 and 9 and Schedule 3 of the Minister's Guidelines and Rules	The material to be submitted with the TLPI is to include:  (a) An electronic copy (mandatory) and a hard copy (optional) of the proposed TLPI in the format identified by the department  (b) A statement that includes:  i. why the local government proposes to make the TLPI  ii. how the proposed TLPI complies with section 23(1) or (2) of the Planning Act  (c) Any background studies or reports that informed the preparation of the TLPI  (d) Any relevant mapping (if available)	
2.	TLPI amendment Refer to Chapter 3, Part 2, 8.1 and 9 and Schedule 3 of the Minister's Guidelines and Rules	The material to be submitted with the TLPI amendment is to include:  (a) An electronic copy (mandatory) and a hard copy (optional) of the proposed TLPI amendment in the format identified by the department  (b) A statement that includes:  i. why the local government proposes to amend the TLPI  ii. how the proposed TLPI amendment complies with section 23(1) or (2) of the Planning Act  (c) Any background studies or reports that informed the preparation of the TLPI amendment  (d) Any relevant mapping (if available)	